

Forest reference levels for 2021-2025





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Joint Research Centre

LULUCF in the EU climate targets: a long and winding road



COM(2020) 562: "to track progress towards climate neutrality the full net LULUCF sink needs to be included".

Further increased confidence in numbers
Stop & reverse the current





- 2018/841
- Fit-for-55 proposals by Commission (upcoming)

 \rightarrow The progressive inclusion of LULUCF in the climate targets follows the confidence on its numbers

LULUCF in the current EU 2030 climate policy (-40% emissions in 2030 relative to 1990)



The **Regulation 2018/841** brought LULUCF into the EU climate framework, including:

- Flexibility with Effort Sharing
- Specific LULUCF accounting rules to reflect the impact of mitigation actions



Forest Reference Level (FRL)

- Benchmark for measuring forests' role towards the EU targets under the 2030 Climate and Energy Package
- Show what the greenhouse gas emissions and removals from forests would be in each EU Member State in 2021-2025, **if forest management continued as it was** in 2000-2009
- No assumptions on future policy development
- Reported as a part of National Forestry Accounting Plans (NFAPs)







FRL for 2021-2025



2021-2025 benchmark is now known: delegated act was adopted on 28 October 2020

Sum of EU27+UK FRLs: -337 Mt CO₂ yr⁻¹



Assessment process

E.d of	•	Draft NFAPs by the Member States	
2019 Spring 2019	•	Technical assessment of the draft NFAPs by the LULUCF Expert Group	the sources
June 2019	•	Technical recommendations by the Commission Bilateral discussions with the Member States to clarify	
Fall 2019	•	LULUCF Expert Group meeting to discuss frequently	
E.d of	٠	Revised NFAPs by the Member States	
2019 Spring 2020	•	Assessment of the revised NFAPs by the Commission LULUCFEG meeting to discuss findings	
0ct 2020	•	Delegated act laying down the FRLs	



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https://publications.jrc.ec.europa.eu/repository/handle/JRC121803 [updated in March 2021]

EU-wide overview, but also Member State-specific details:

- Overview of the FRL principles
- Main assumptions by the Member States
- Main results of each Member State's modelling
- Assessment and its outcome
- Discussion of key learnings and challenges
- Annex with Member State-specific details

Complements SWD/2020/0236 Assessment of the revised National Forestry Accounting Plans: https://eur-lex.europa.eu/legalcontent/EN/TXT/?uri=CELEX%3A52020SC0236&gid=1622745253032



Assessment focus

Article 8.5 (principles) What the FRL should be Annex IV Part A (criteria) How the FRL should be determine Annex IV Part B (elements)

What the NFAPs should contain Transparency



Main challenges

- Modelling age dynamics and continuation of forest management practices (Art 8.5, principles)
- Consistency between historical estimates (GHG inventories) and national projections (Annex IV part A, criteria)
 - Forest definition and area consistency, inclusion of carbon pools (dead wood!), biomass burning (inclusion of all gases)
- Transparency (input data and model outcomes) (Annex IV part B, elements)
 Reporting of the development of increments, age-related parameters



Modelling of harvest intensity



- Harvest probabilities by strata or age class
- Harvest volume per growing stock
- Harvest area per area available for harvest
- Harvest per increment
- Harvest volume per hectare
- No harvest







Assessment outcome

Main reasons for recalculations

- Inconsistencies with GHG inventories (area, pools and gases)
- Biased simulation of harvest intensity



*within the legal boundaries of the Regulation

Key learnings 1

- Unprecendented effort, requiring integration of forest modelling teams and GHGI experts in the Member States

- Technically, the most challenging aspects were:
 - Data availability
 - Projection vs. consistency with the GHG inventory
 - Inclusion of all carbon pools and gases



- Natural disturbances are an increasingly crucial question in climate change mitigation and adaptation

AP Explains: Deadly mega-fires bring new challenge to Europe



Key learnings 2

- Member States could now report their own projections a notable improvement from the previous experiences under the Kyoto Protocol
- MS-driven process required careful checking of assumptions
- Active participation of Member States and other experts: mutual learning and hopefully also future collaboration, although time-intensive
- The NFAPs provide a wealth of data and information on national models and data, often not previously available to international community





Thank you



Useful links on the FRLs for 2021-2025 and their assessment:

- JRC report: <u>https://publications.jrc.ec.europa.eu/repository/handle/JRC121803</u>
- Commission Staff Working Document: https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A52020SC0236&qid=1622745253032
- Delegated act: <u>http://data.europa.eu/eli/reg_del/2021/268/oj</u>

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